Collins/Arapaho TOD & Innovation District Rezoning Initiative

City Council Briefing

9/16/19



Agenda

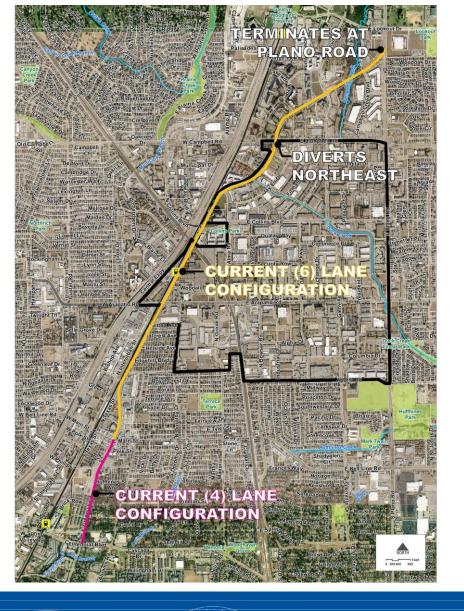
Greenville Avenue Demonstration Project

Rezoning Initiative

- **August Community Input**
- III. New Code Topics
- iv. Clarification and Confirmation on Topics from Joint Work Session

Greenville Avenue Demonstration Project





Greenville Avenue Demonstration Project Update

- Temporary on-street bike lanes will be installed on Greenville Avenue from Campbell Road to Jackson Street
- Temporary at-grade crosswalk will be installed at the light rail station
- Test the feasibility of the improvements and collect data to better inform our decision-making process



Location for at-grade crossing



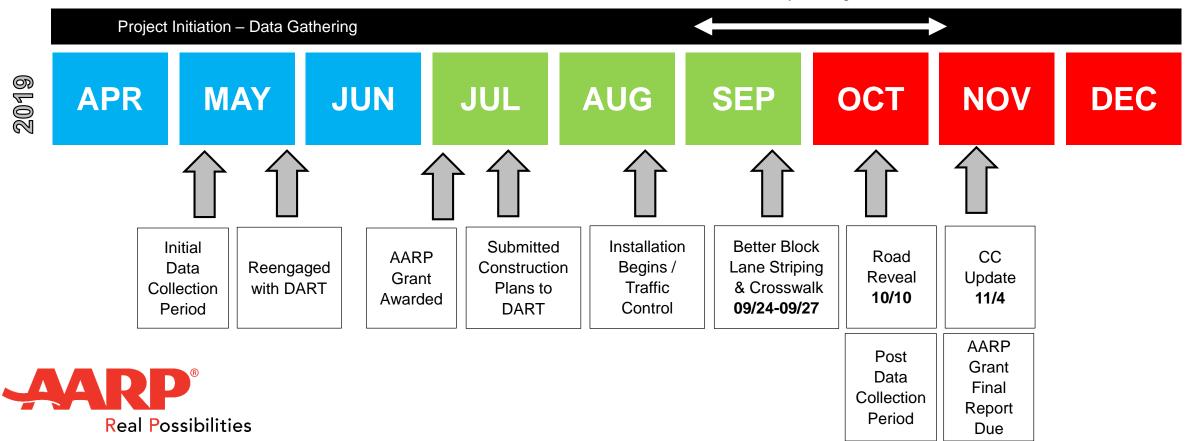
Evaluating effects of lane closure prior to installing bike lanes





Greenville Avenue Demonstration Project

~ 60 Day Testing Period





August Community Input



Key Takeaways from Stakeholder Interviews

- Four interviews conducted on August 21st and 22nd, 2019
- Property interests in all four Sub-districts were included
- Generally supported the draft code direction
 - Were pleased with the flexibility in allowed uses, increases in heights and reductions in parking
 - Agreed that the sites surrounding the DART Station are preferred for tallest buildings -- most appropriate to make this Sub-district the anchor and most likely to be market-supported
 - In Greenville Avenue Sub-district thought the market would probably not support extremely tall buildings; thought land & demolition costs would make low residential densities unlikely
 - Thought live/work was consistent with vision for District; shared live/work spaces would likely be a small component of future development
 - Concerned with lack of standards for Tiny Homes



Key Takeaways from Open House

Wednesday, August 21st, 2019 Travelers Insurance, Richardson, TX Approximately 80 people in attendance

- Overall, supported the draft code direction
- Multiple comments indicated support for:
 - Trails and bike lanes proposed in the area
 - Proposed amenities along Duck Creek
 - Expanded range of uses and additional development flexibility
 - Some inclusion of residential



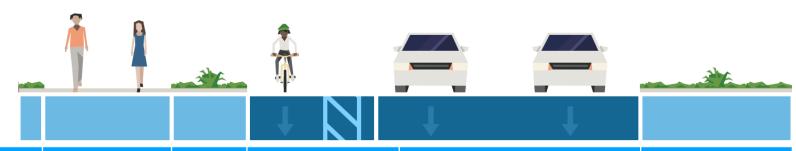


New Code Topics



Street Types

 Flexible Street Zones and Widths

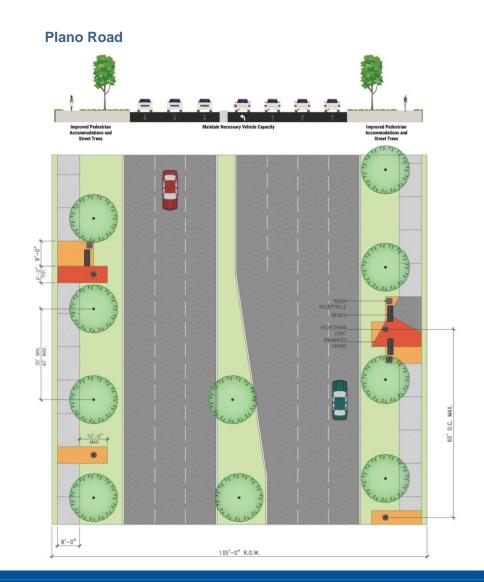


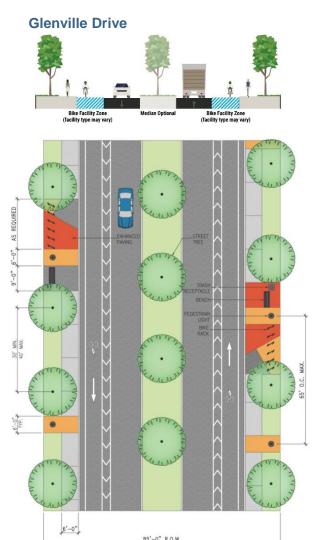
	Front	tage	Pedestri	an Zone	Greens Furnis Zo	shing	ning Bike Zone		Travelway Zone	Mec	Median	
	Pref.	Min.	Preferred	Minimum	Pref.	Min.	Preferred	Minimum	Travel Lanes	Preferred	Minimum	
Access Corridor	2'	0'	8'	5'	5'	0'	10'-12' Shared-use Sidepath	N/A	10'-11' (4-6 lanes)	16'	14'	
Neighborhood Connector	2'	0'	6'	5'	5'	0'	7'-12' Buffered Bike Lane/ Cycle Track	5'-6' Bike Lane	10'-11' (2-4 lanes)	10'-16'	N/A	
Internal	2'	0'	6'	5'	5'	0'	N/A	N/A	10'-12' (2 lanes) *wider travel lanes may be preferred for heavy truck use	N/A	N/A	
Transitional	2'	0'	6'	5'	5'	0'	7'-12' Buffered Bike Lane/ Cycle Track	5'-6' Bike Lane	10'-11' (2 lanes)	N/A	N/A	
Parkway (Greenville Ave)	2'	0'	6'-12'	5'	5'	0'	10'-12' Cycle Track	N/A	10'-11' (4 lanes)	14'-16'	14'	
Urban Mixed Use	2'	0'	8'	5'	6'	4'	N/A	N/A	10'-11' (2 lanes)	N/A	N/A	
Urban Neighborhood	2'	0'	8'	5'	5'	0,	N/A	N/A	10'-11' (2 lanes)	N/A	N/A	



Public Realm

- The code will provide higher level direction
- Access Corridor (e.g. Plano Rd)
 - Typical Characteristics
 - Vehicle capacity priority
 - Limited pedestrian accommodations
 - Limited right-of-way on most corridors
- Neighborhood Connector (e.g. Glenville Dr)
 - Typical Characteristics
 - Lower vehicle capacity priority
 - Balance between cross-district mobility and local access



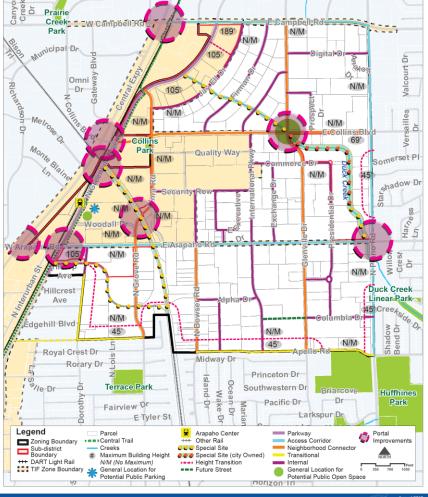




Gateways/Portals

- Eight gateways/portals identified district-wide
 - US 75 Bridges (2); KCS Bridges (2); DART Bridge (1)
 - Duck Creek (2); US 75 at Arapaho (1)
- As properties are redeveloped, city should consider acquiring land/easements for gateway signage/portals, and/or open spaces
- Many gateways (5 bridges) identified require working with other institutional partners, but could be implemented today
- Likely responsibility of City, public/private partnerships, and/or business association

District Public Realm Opportunities



Collins / Arapaho TOD & Innovation District



Open Space Requirements on Private Property

Same approach as Main/Central

- Standards
 - If publicly accessible, 8% of lot required for open space.
 - If not publicly accessible, 15% of lot required for open space.
- Application
 - New development or a complete redevelopment scenario.
- Open space requirements would not apply to:
 - Live/work (shared space) units
 - Adaptive reuse sites
 - Lots one acre or smaller unless subdivided from a larger parent tract resulting in a lot of one acre or smaller.

Signs

- Regulating walls facing streets, open space or trails only
 - Flexibility for interior walls or rear walls not facing trails or open spaces
- Greater flexibility for building identity to align with Vision
- Real estate signage removal/encouragement of District signage
- Allow roof signs



















Definitions

- The Main/Central definitions are being used as a starting point
- Additional definitions have been added including:
 - Indoor Commercial Amusement (Esports)
 - Outdoor Commercial Amusement
 - Electric Substation
 - Event Center
- The use charts will be annotated with which uses are allowed by right or SUP

Architectural Standards

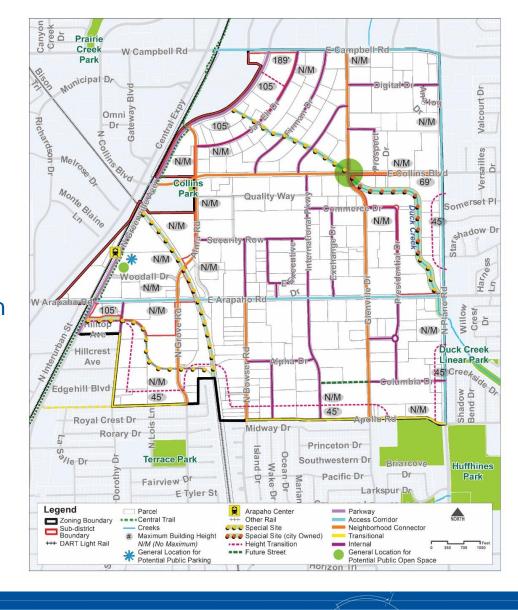
- To the extent possible given current State Law:
 - Consideration of alternative structural forms (example shipping containers) would require additional review by city regarding location and establishment
- Greater control of design for multifamily, including:
 - Building articulation
 - Rooflines
 - Door and window details
 - Screening for parking structures

Clarification and Confirmation on Topics from Joint Work Session



Regulating Plans

- Minor additions to plans
 - Active KCS line designated a "Special Site" for future
 - Desired open space/focal point at Collins and Glenville
 - Two Neighborhood Connector routes + Duck Creek activation
 - Open Space/Parking at DART site for future redevelopment





Non-Residential On-Site Parking Ratios

For all Sub-districts

Use	Parking Required				
Adaptive Reuse	No spaces required				
Data Center	1.0 space per 5,000 square feet				
Hotel	 1.0 space per guest room for full service hotel .75 space per guest room for other hotels 				
Industrial or Manufacturing Uses < 5,000 square feet	No spaces required				
Industrial or Manufacturing Uses ≥ 5,000 square feet	1.0 space per 1,000 square feet above the first 5,000 square feet				
Institutional or Assembly Uses	1.0 space per every 3 persons accommodated				
Restaurants	1.0 space per 500 square feet				
Non-Residential Uses not Listed < 5,000 square feet	No spaces required				
Non-Residential Uses not Listed ≥ 5,000 square feet	1 space per 1,000 square feet above the first 5,000 square feet				



Collins/Arapaho TOD & Innovation District Rezoning Initiative

Repeal Inactive & Obsolete Special Permits

2017 – 2019 City Council Statement of Goals

Strategy: Protect and strengthen stakeholder investments in the City

Tactics: Complete Special Permits inventory

Recommend termination protocols



Special Permits – Methodology

- To determine current status:
 - Site visits to confirm physical presence
 - Water accounts review & field representative interviews
 - Online searches for business information
 - Appraisal districts records review
 - Google map /street view inquiry
 - Personal knowledge of businesses

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Repeal Inactive & Obsolete Special Permits

April 1, 2019

Phase I – 58 inactive & obsolete Special Permits were repealed.

November 11, 2019

- Phase II approximately 48 Special Permits to be repealed.
 - 43 Inactive
 - 3 Obsolete
 - 2 Removed with new zoning district/uses
- This number may decrease following property owner notification and outreach.

Active Special Use Permits

19 active SUPs to be retained and carried over with rezoning initiative

Drive-Thru Banks 'Grandfathered'

- 780 E. Campbell Road
- 850 E. Campbell Road
- 910 E. Campbell Road
- 707 E. Arapaho Road
- 1775 N. Plano Road
- 601 N. Plano Road

*Drive-Thru Component

 Drive-thru banks may be converted to other nonresidential drive-thru uses (e.g. pharmacy, restaurant, dry cleaning service) pending approval of a queuing plan by staff to address impacts on neighboring properties or streets.

Residential: Validation and Reconfirmation Process

Vision Development

Public Outreach General Public

Public Outreach
Property Owners/Investors

City Council

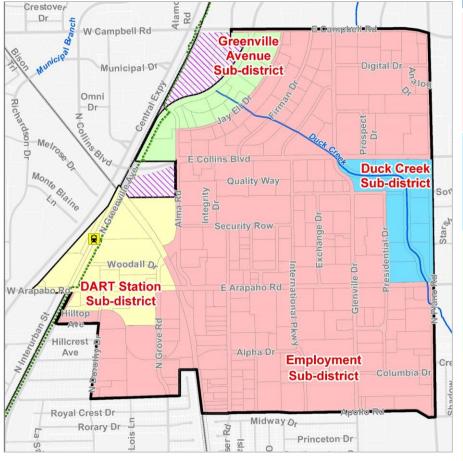
City Plan Commission

Public Outreach
General Public/Property Owners/Investors

Market Receptiveness



Residential Matrix



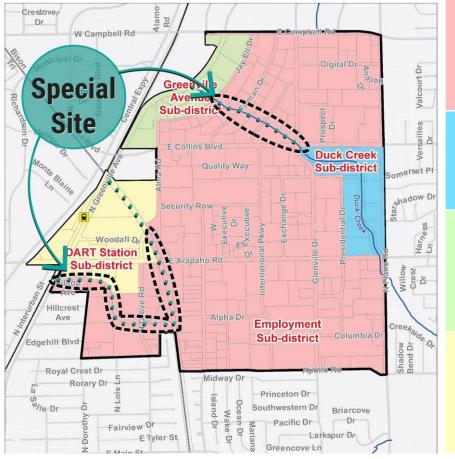
Sub-district Parcels Acres	Adaptive Reuse		
Employment Sub-district 217 Parcels 736 Acres	SP District-Wide		
Duck Creek Sub-district 16 Parcels 64 Acres	Р		
Greenville Avenue Sub-district 15 Parcels 43 Acres	Р		
DART Station Sub-district 20 Parcels 88 Acres	Р		

Adaptive Reuse Definition

- The development of a new use for an existing building originally designed for a different or specific purpose. Adaptive reuse may include non-residential uses only, residential uses only, or a combination of residential and nonresidential.
 - Dwelling units located within adaptive reuse projects shall be a minimum 500 square feet.



Residential Matrix



Sub-district Parcels Acres	Adaptive Reuse	Live-Work
Employment Sub-district 217 Parcels 736 Acres	SP District-Wide	SP when Immediately Adjacent to Special Sites (See Graphic)
Duck Creek Sub-district 16 Parcels 64 Acres	Р	SP
Greenville Avenue Sub-district 15 Parcels 43 Acres	Р	Р
DART Station Sub-district 20 Parcels 88 Acres	Р	Р

Live/Work in Employment and Duck Creek Sub-districts:

1 Parking space per dwelling unit

Desired Live-Work Products in Greenville Ave/DART Station Sub-districts

Live-Work Definition

A building or portion of a building integrating both a dwelling unit and a non-residential use in a shared space or within a common building.

- Live-Work is considered new construction. If live-work is incorporated in an existing building, it is defined as Adaptive Reuse.
- The spirit of live-work can be achieved through residential and non-residential buildings in proximity.



Dwelling unit and a non-residential use in a shared space

Typical 2-3 Stories

LIVE-WORK 2



Dwelling unit and a non-residential use within a common building
Heights Vary

LIVE-WORK 3

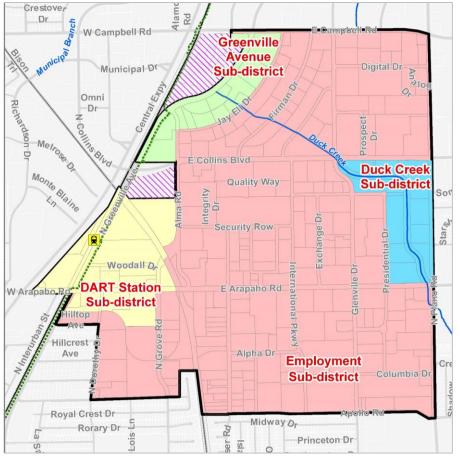


Residential buildings and nonresidential buildings in proximity Heights Vary



Collins/Arapaho TOD & Innovation District
Rezoning Initiative

Residential Matrix



Sub-district Parcels Acres	Adaptive Reuse	Live-Work	Tiny House Park
Employment Sub-district 217 Parcels 736 Acres	SP District-Wide	SP when Immediately Adjacent to Special Sites (See Graphic)	-
Duck Creek Sub-district 16 Parcels 64 Acres	Р	SP	-
Greenville Avenue Sub-district 15 Parcels 43 Acres	Р	Р	SP
DART Station Sub-district 20 Parcels 88 Acres	Р	Р	-



Tiny House- Definitions

Tiny House

A detached dwelling unit that is 400 square feet or less in floor area.

Tiny House Park

A parcel or parcels of land designed for tiny houses.



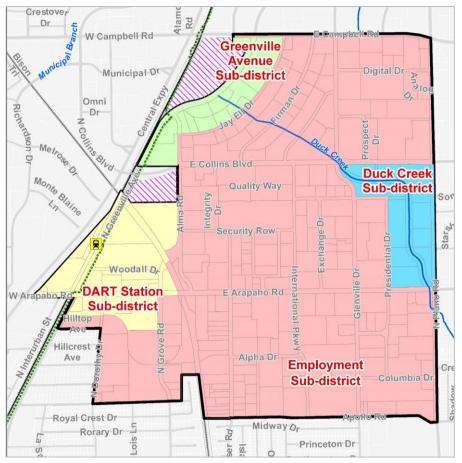
- A minimum of ten tiny houses per acre are required.
- Tiny homes must be on permanent foundations or skirted if on wheeled platforms.
- A Tiny House Park must provide utility (water and sewer) connections to all tiny homes.
- Manufactured Housing, as defined and regulated by the Department of Housing and Urban Development (HUD), shall not be permitted within Tiny House Parks.
- Tiny House Parks shall not be used for recreation, camping or seasonal uses.







Residential Matrix



Sub-district Parcels Acres	Adaptive Reuse	Live-Work	Tiny House Park	Townhomes	Multifamily
Employment Sub-district 217 Parcels 736 Acres	SP District-Wide	SP when Immediately Adjacent to Special Sites (See Graphic)	-	-	-
Duck Creek Sub-district 16 Parcels 64 Acres	Р	SP	-	-	-
Greenville Avenue Sub-district 15 Parcels 43 Acres	Р	Р	SP	Р	Р
DART Station Sub-district 20 Parcels 88 Acres	Р	Р	-	Р	Р

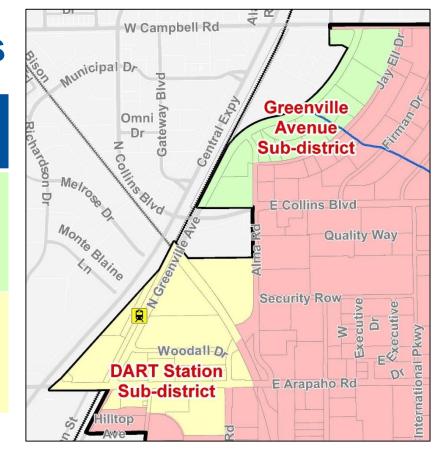






Residential Matrix: Greenville Ave/DART Station Sub-districts

Sub-district Parcels Acres	Adaptive Reuse	Live-Work	Tiny House Park	Townhome	Multifamily
Greenville Avenue Sub-district 15 Parcels 43 Acres	Р	Р	SP	Р	Р
DART Station Sub-district 20 Parcels 88 Acres	Р	Р	-	Р	Р





Greenville Avenue Sub-district Vision

Vision Document

• "Encourage quality residential development along Greenville Avenue, giving special attention to building form, diversity of housing types and open space amenities along Duck Creek"

• CC/CPC Direction

- Allow a wider range of uses to create more attractions that <u>complement activity on west side</u> <u>of Greenville Avenue (Eastside/Mallory)</u>
- Limit building heights for properties fronting Greenville to eight-stories
- Sub-district may be an opportunity to test Tiny Homes
- No minimum residential density requirements







Greenville Avenue Sub-district Context

Existing Uses in Sub-district: Office, Class A Office (Campbell Road), Bank, Church, Contracting Operation, Industrial-Flex

Sub-District Boundaries





Overall Consensus in Greenville Avenue Sub-district

- Avoid constraining the market
- Desire to see more live-work products
- Allow a wider range of uses in the Greenville Avenue Sub-district to create more attractions that complement activity on west side of Greenville Avenue
- Explore development incentives (density, height, parking, etc.) for residential and/or live-work uses
- Redesign Greenville Avenue to be a walkable, signature street and front door to the district
- Provide new zoning tools & flexibility to property owners
- Ensure certainty about future use mix and intensity

Proposed Balanced Approach – Greenville Avenue Sub-district

Multifamily Restrictions

- Restrict multifamily to three-stories in height.
- If multifamily is proposed in this sub-district, require units to have ground floor entrances fronting the street (not internal to building) to encourage street activation.









Proposed Balanced Approach – Greenville Avenue Sub-district

Live-Work Development Incentives

- Allow up to eight-stories in height for live-work (could include multifamily with ground floor commercial space).
- Allow a reduction in parking requirements for livework developments to encourage live-work throughout the sub-district.
- Until market supports new innovation/ commercial uses, allow non-residential space to be used for other uses, including residential, common areas, etc.









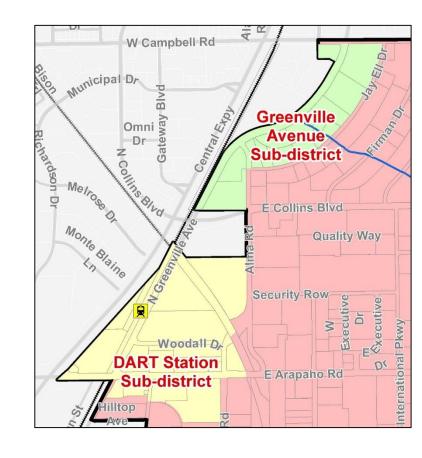
On-Site Residential Parking Ratios

Greenville Sub-district

Use	Parking Required
Live/Work Unit	 0.5 space per dwelling unit
Multi-Family	 1.0 space per one bedroom unit/Studio 1.25 spaces per two bedroom unit 1.5 spaces per three or more bedroom unit
Single-Family Detached – Tiny House	 2.0 spaces per dwelling unit
Townhome	 2.0 spaces per dwelling unit

Updated Residential Matrix

Sub-district Parcels Acres	Adaptive Reuse	Live-Work	Tiny House Park	Townhome	Multifamily
Greenville Avenue Sub-district 15 Parcels 43 Acres	Р	P* • Incentives for parking, height and "live-work ready"	SP	Р	P* • Restricted to three stories if only multifamily use



DART Station Sub-district Vision

Vision Document

- "Develop a walkable, vibrant mixed-use front door to the Innovation District"
- "Maximize development potentiation around the station"
- "Create a new "innovation space" for new businesses"

• CC/CPC Direction ■■■■■

- Mix of uses desired Sub-district wide, not each building
- No maximum height restrictions for properties north of Arapaho
- Minimum densities established
 - Multifamily Minimum 40 Dwelling Units/Acre
 - Townhome and Live-Work Minimum 10 Dwelling Units/Acre
 - Adaptive Reuse No Minimum







DART Station Sub-district Context

Existing Uses in Sub-district:
Transit, Surface Parking, Auto
Uses, Office, Manufacturing,
Warehouse, Call Center,
Distribution Center

Key TOD Properties

- Vent-A-Hood 9 Acres
- DART Facilities 14 Acres

Sub-District Boundaries





Collins/Arapaho TOD & Innovation District
Rezoning Initiative



Overall Consensus in DART Station Sub-district

- Utilize public/private assets to achieve Innovation District anchor
- Mix of uses desired at DART Station Sub-district
- Maximize development potential around the station
- Provide new zoning tools & flexibility to property owners (key TOD properties)
- Avoid constraining the market
- Desire to see more live-work products
- Explore development incentives (density, height, parking, etc.) for residential and/or live-work uses
- Redesign Greenville Avenue to be a walkable, signature street and front door to the district
- Ensure certainty about future use mix and intensity

Proposed Balanced Approach – DART Station Sub-district

Multifamily Design Requirements & Live-Work Requirements

- If multifamily is proposed in this sub-district along
 Greenville Avenue:
 - 100% of the gross linear footage of the development's first floor to consist of non-residential/ coworking/innovation space; encouraging groundfloor activation (same as live-work within a common building).



Kimley » Horn

Proposed Balanced Approach – DART Station Sub-district

Live-Work Development Incentives

- Allow a reduction in parking requirements for *any* live-work developments to encourage live-work throughout the subdistrict (could include both live-work on Greenville Avenue or live-work located within the sub-district).
- Until market supports new innovation/commercial uses (e.g. new innovation space is constructed), allow non-residential space to be used for other uses, including residential, common areas, etc. (e.g. GreenVue Apartments)





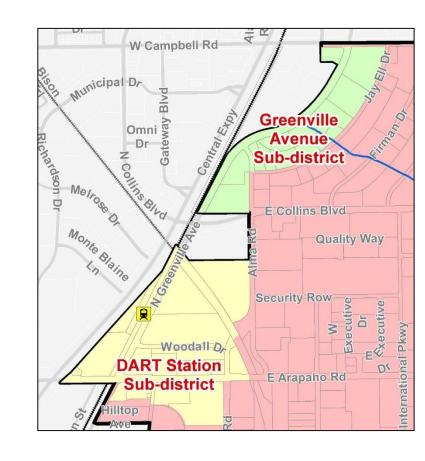
On-Site Residential Parking Ratios

DART Station Sub-district

Use	Parking Required
Live/Work Unit	 No parking required for dwelling units; non- residential parking shall be based on non- residential parking ratios.
Multi-Family	 .75 space per one bedroom unit/Studio 1.0 spaces per two bedroom unit 1.25 spaces per three or more bedroom unit
Townhome	 2.0 spaces per dwelling unit

Updated Residential Matrix

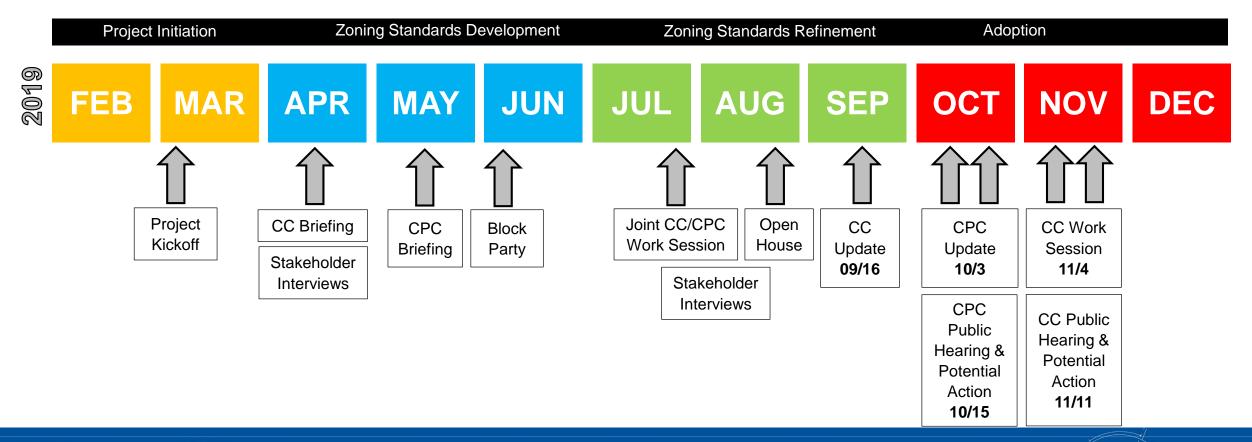
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	DART Station Sub-district 20 Parcels 88 Acres	Р	P* • Incentives for parking and "live- work ready"	-	Р	P* • Must be "live-work ready" for ground floor activation if fronting Greenville Avenue



Next Steps



Next Steps – Future Meetings





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